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Alaska Native Tribal Health Consortium  
Division of Environmental Health and Engineering  
1901 South Bragaw Street, Suite 200  
Anchorage, Alaska 99508-3440

## Document Distribution

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Gene Peltola, President, YKHC  
Environmental Health Director, YKHC  
Matt Dixon, DEHE, Anchorage  
Roger Marcil, DEHE, Anchorage  
Richard Thayer, DEHE, Anchorage  
Gina Christensen, DEHE, Anchorage

cc: Program Services, DEHE, Anchorage

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For additional information, please contact:

Deanza Hjalseth  
1-800-560-8637, extension 3602

LR: 09/17/03



Division of Environmental Health and Engineering

# Cooperative Project Agreement

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A Health Facility Improvement Project Between:  
The Alaska Native Tribal Health Consortium and  
The Yukon-Kuskokwim Health Corporation in  
The City of Mekoryuk, Alaska  
Project No. AN 03-G76  
September 2003

**COOPERATIVE PROJECT AGREEMENT  
HEALTH FACILITY IMPROVEMENT PROJECT  
CITY OF MEKORYUK, ALASKA**

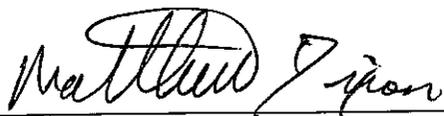
**PROJECT NO. AN 03-G76**

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To complete this project, the ANTHC and the Yukon-Kuskokwim Health Corporation mutually agree to the terms and conditions contained in this Agreement.

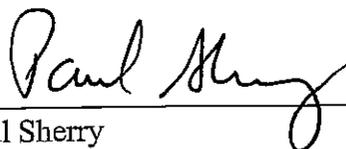
RECOMMENDED BY:

9/9/03  
Date

  
Matthew Dixon, P.E.  
Regional Manager  
DEHE, ANTHC

APPROVED BY:

9/25/03  
Date

  
Paul Sherry  
Chief Executive Officer  
ANTHC

APPROVED BY  
THE YUKON-KUSKOKWIM  
HEALTH CORPORATION:

9/11/03  
Date

  
Gene Peltola  
President/CEO

**COOPERATIVE PROJECT AGREEMENT  
HEALTH FACILITY IMPROVEMENT PROJECT  
CITY OF MEKORYUK, ALASKA**

**PROJECT NO. AN 03-G76**

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**COOPERATIVE PROJECT AGREEMENT  
HEALTH FACILITY IMPROVEMENT PROJECT  
CITY OF MEKORYUK, ALASKA**

**PROJECT NO. AN 03-G76**

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DATE OF AGREEMENT:  
September 2003

**A. INTRODUCTION**

Throughout this Cooperative Project Agreement (CPA) the following entities are referred to as follows:

Yukon-Kuskokwim Health Corporation	=	YKHC
Alaska Native Tribal Health Consortium	=	ANTHC
Division of Environmental Health and Engineering	=	DEHE
Denali Commission	=	Commission

The ANTHC, DEHE, role is to provide sustainable environmental health solutions in partnership with the people it serves to create healthy and safe Native communities.

This CPA contains information about the project scope of work, funding, costs, and administration, and is being performed under the provisions of the following agreements:

- Memorandum of Understanding Between the Denali Commission and the Alaska Native Tribal Health Consortium for Alaska Rural Primary Care Facilities and Sanitation Facilities Planning, Design, and Construction, dated July 2002. This MOU defines the roles and responsibilities of each party and supercedes the original MOU dated March 2001.
- Cooperative Agreement Between the Alaska Native Tribal Health Consortium and the Yukon-Kuskokwim Health Corporation for Denali Commission – Alaska Primary Care Facilities Program, dated June 2001. This Agreement defines the roles and responsibilities of each party.
- Denali Commission Financial Assistance Award Project No. 0100-DC-2003-I13, dated July 2003.

B. SCOPE OF PROJECT

This project will construct a large health clinic, including space for behavioral and dental health, in the City of Mekoryuk, Alaska.

C. PROJECT COST

C 1. Cost Estimate Table

Job Type	Scope of Work	Qty	Units	Unit Cost	Total Cost	Funding Source
						Denali Commission FY03
M-CL	Construct large clinic	1	LS	\$757,774	\$757,774	\$757,774
Total Award					\$757,774	\$757,774

C 2. Project Funding

Contributor	Fiscal Year	Description	Amount
<u>Denali Commission</u>	<u>Federal 2003</u>	<u>NA</u>	<u>\$ 778,991</u>
TOTAL PROJECT FUNDING			<u>\$ 778,991</u>

The ANTHC is being separately funded by the Denali Commission in the amount of \$21,217 for program and professional operations expenses associated with this project. These expenses include ANTHC professional salaries, travel, and related professional support.

Denali Commission funding for this health facility improvement project has been made available to the ANTHC through a separate Financial Assistance Award (FAA), or amendment to an existing FAA, between the Denali Commission and the ANTHC. It is understood that funding transfers will be made to the ANTHC incrementally. Project activities should not proceed until funding for each increment of work is available to the ANTHC. If in-kind or other funding sources are unavailable, transfers to the Yukon-Kuskokwim Health Corporation will be curtailed.

The Yukon-Kuskokwim Health Corporation shall not be obligated to continue performance that requires an expenditure of more funds than awarded under this CPA plus funding from other sources as specified in the funding application to the Denali Commission. If the Yukon-Kuskokwim Health Corporation has reason to believe that the total amount required for performance will be greater than the amount of this CPA plus any other funding source amounts so specified as initially available, the Yukon-Kuskokwim Health Corporation shall provide notice to the ANTHC within ten (10) days of discovery. If the Commission (or any other funding source) does not increase the funding authorization for the project, the Yukon-Kuskokwim Health Corporation may suspend performance until sufficient additional funds are awarded, or complete the project without additional funding assistance through this CPA.

#### D. PROJECT ADMINISTRATION

In conformance with the Commission's Financial Assistance Award, dated July 2003, the following Project Management Methodology option has been selected by the Yukon-Kuskokwim Health Corporation:

The project design and construction will be managed by the Yukon-Kuskokwim Health Corporation, which has met standards for a "Pass Through" organization approved by the ANTHC. The ANTHC will only maintain program oversight of the project. No technical assistance or project management will be provided by the ANTHC.

This Agreement shall take effect upon signature by all parties and remain in effect until the expiration of the "Performance Period" specified within the Commission's Financial Assistance Award.

#### E. PROVISIONS FOR PROJECT COMPLETION

The following sections from the ANTHC, DEHE, Primary Care Facility Cooperative Project Agreement Provisions Manual (Orange Book), dated June 2003, are incorporated into this Agreement by reference. For the purposes of this Agreement, all references to "Local Participant" shall mean the Yukon-Kuskokwim Health Corporation.

- Section 1, "Provisions for All Cooperative Project Agreements"
- Section 4, "Provisions for Regional Health Organization Management of Force Account Labor for Pass Through Projects"
- Section 6, "Assurances for All Construction Programs"

The following federal provisions apply to this project:

- 15 CFR 24, Uniform Admin Requirements for Grants/Cooperative Agreements to State and Local Governments  
<[www.access.gpo.gov/nara/cfr/waisidx\\_99/15cfr24\\_99.html](http://www.access.gpo.gov/nara/cfr/waisidx_99/15cfr24_99.html)>  
(Applies to local or tribal government)
- OMB Circular A-87, Cost Principles for State and Local Governments and Indian Tribal Governments <[www.whitehouse.gov/OMB/circulars/a087/a087-all.html](http://www.whitehouse.gov/OMB/circulars/a087/a087-all.html)>  
(Applies to local or tribal government)
- OMB Circular A-133, Audits of States, Local Governments and Non-Profit Organizations <[www.whitehouse.gov/OMB/circulars/a133/a133.html](http://www.whitehouse.gov/OMB/circulars/a133/a133.html)> (Applies to all Sub-Awards)
- 15 CFR, Part 14, Uniform Administrative Requirements for Grants and Agreements with Institutions of Higher Education, Hospitals, Other Nonprofit, and Commercial Organizations  
<[www.access.gpo.gov/nara/cfr/waisidx\\_99/15cfr14\\_99.html](http://www.access.gpo.gov/nara/cfr/waisidx_99/15cfr14_99.html)> (Applies to Non-profits)
- OMB Circular A-122, Cost Principles for Nonprofit Organizations  
<[www.whitehouse.gov/OMB/circulars/a122/a122.html](http://www.whitehouse.gov/OMB/circulars/a122/a122.html)> (Applies to Non-profits)



**ALASKA NATIVE TRIBAL HEALTH CONSORTIUM**  
Division of Environmental Health & Engineering  
1901 South Bragaw Street, Suite 200  
Anchorage, Alaska 99508

## MEMORANDUM

DATE: September 2003

FROM: Heritage and Environmental Consultant

SUBJECT: City of Mekoryuk, Preliminary Environmental Review  
Project No. AN 03-G76

TO: FOR THE RECORD

Based upon the scope for this project, an environmental review in accordance with the National Environmental Policy Act (NEPA) and the National Historic Preservation Act (NHPA) has been completed. The Alaska Native Tribal Health Consortium (ANTHC) has considered all potential environmental concerns (specific and cumulative effects) associated with the project in consultation with applicable federal, state, and local authorities. The Environmental Review Report has been completed and reviewed with respect to the proposed sanitation facilities construction and is attached to this Memorandum.

### FINDINGS

This environmental review finds that further environmental evaluation, specifically a cultural resource field investigation, is necessary. Any significant historic properties identified through this survey would be mitigated or avoided. Therefore, it is likely that a recommendation for the Indian Health Service (IHS) to approve eligibility for categorical exclusion from the requirement to conduct further environmental evaluation for this project will be forthcoming. The ANTHC will avoid impacting any historic properties but if impacts are unavoidable, work will proceed only through a Programmatic Agreement with the State Historic Preservation Officer. Therefore, the archaeological field survey report or the Programmatic Agreement will serve as the Final Environmental Review. It is likely that a recommendation for agency approval of a categorical exclusion from the requirement to conduct further environmental evaluation for this project will be forthcoming.

## BACKGROUND

Mekoryuk is at the mouth of Shoal Bay on the north shore of Nunivak Island in the Bering Sea. The Island lies 30 miles off the coast. It is 149 air miles west of Bethel and 553 miles west of Anchorage. Mekoryuk is part of the Yukon Delta National Wildlife Refuge. It lies at approximately 60.38806° North Latitude and -166.185° West Longitude. (Sec. 31, T004N, R097W, Seward Meridian.)

## ENVIRONMENTAL RESOURCES OF IMPORTANCE

This project will construct a large clinic in Mekoryuk, Alaska. Mekoryuk had been occupied prehistorically, and based upon the information available at the time of this review, the ANTHC has determined that an archaeological survey of the proposed clinic site is required. The State Historic Preservation Officer will be notified of this finding. Additionally, Steller's eider are found in the vicinity of Mekoryuk, but the construction can be staged to avoid direct adverse impacts. There are no other environmental resources of importance identified that would sustain direct adverse impacts.

## SCOPE OF WORK

This project will construct a large health clinic, including space for behavioral and dental health, in the City of Mekoryuk, Alaska.

## PROPOSED MITIGATION MEASURES

Given the environmental review performed by the ANTHC, the following mitigation activities are proposed for this project:

Perform archaeological survey prior to construction; obtain concurrence from SHPO and USFWS prior to ground disturbance.

## SUMMARY

In the event that the ANTHC becomes aware of any other unforeseen discovery, which could change the environmental determination, the appropriate authority will be notified to develop an acceptable course of action prior to resuming construction activities in the impacted area.

With the scope of work outlined for this project, the ANTHC has completed the environmental review. If the scope of work is changed in the future, then the ANTHC will revisit this environmental review to determine if potential environmental concerns have been addressed.

  
Chris Campbell

**HEALTH CARE FACILITIES ENVIRONMENTAL INFORMATION AND DOCUMENTATION**

Facility: Large Clinic Construction  
 Project Description: AN 03-G76

Location: Mekoryuk, Alaska

Category	Determination (Yes or No)	Basis for Determination (Documentation, see last page)
PART I.		
1. Does this project include construction or lease of new facilities which will total more than 1080 square meters (12,000 square feet)? (Include portable facilities and trailers.)	No	Printed Materials— The proposed health facility in Mekoryuk, Alaska will total 2,500 square feet.
2. Does this project involve the construction or lease of new facilities on more than 2 hectares (5 acres) of land?	No	Printed Materials – Less than 2 hectares (5 acres) will be involved in the proposed Mekoryuk, Alaska facility.
3. <u>Historic Preservation</u> : Will the proposed project construction or renovation adversely affect properties listed, or eligible for listing, on the National Register of Historic places (buildings, archaeological sites, objects of significance)?  If a property is more than 50 years old and no determination of eligibility was done, the agency <u>must</u> evaluate and nominate the facility. Contact the State Historic Preservation Officer (SHPO) and document the contact and SHPO response.	No	An archaeological survey of the proposed clinic site is required prior to ground disturbance.

**HEALTH CARE FACILITIES ENVIRONMENTAL INFORMATION AND DOCUMENTATION**

Facility: Large Clinic Construction  
 Project Description: AN 03-G76

Location: Mekoryuk, Alaska

Category	Determination (Yes or No)	Basis for Determination (Documentation, see last page)
<p>4. Will the proposed project construction or renovation violate local, state, or federal law on the use and storage of hazardous substances or the transportation, storage, and disposal of hazardous wastes or medical wastes?                      (Activities that generate those items include renovations, new construction, air conditioning repair and service, pesticide application, motor pools, automobile repair, welding, landscaping, agricultural activities, print shops, hospitals, clinics, medical centers, etc. Repair, renovation, or demolition activities can generate waste that has asbestos-containing materials, asbestos, lead-based paint, PCBs, CFCs, etc.)</p>	<p>No</p>	<p>Printed Materials – The proposed project in Mekoryuk, Alaska does not violate local, state, or federal law on the use and storage of hazardous substances or the transportation, storage, and disposal of hazardous wastes or medical wastes.</p>
<p>5. Will the project result in a known violation or continuance of a violation of applicable (Federal, Tribal, State or Local) law or requirements imposed for protection of the environment or public health and safety?                       REFERENCE: National Environmental Policy Act of 1969/FR Vol. 58, No.3, K.1., K.2.</p>	<p>No</p>	<p>Printed Materials – The project will be in compliance with all applicable laws and requirements and will have the appropriated regulatory approvals.</p>

**HEALTH CARE FACILITIES ENVIRONMENTAL INFORMATION AND DOCUMENTATION**

Facility: Large Clinic Construction  
 Project Description: AN 03-G76

Location: Mekoryuk, Alaska

Category	Determination (Yes or No)	Basis for Determination (Documentation, see last page)
6. Will the proposed project or construction or renovation result in a conflict with existing or proposed state, federal and local land use plans?	No	Printed Materials – The project site is not zoned. The Mekoryuk, Alaska City and Traditional Councils have identified this project as an essential community facility.
7. Is the project significantly greater in scope than normal projects for the area or does the project have significant unusual characteristics?  REFERENCE: National Environmental Policy Act of 1969/FR Vol. 58, No.3, K.11.	No	Printed Materials – The proposed clinic project in Mekoryuk, Alaska is typical in scope in comparison with ANTHC health facility improvement projects in rural Alaska and has no unusual, significant characteristics.
8. Does the project have significant adverse direct or indirect effects on parklands, other public lands, or areas of recognized scenic or recreational value?  REFERENCE: National Environmental Policy Act of 1969/FR Vol. 58, No.3, K.5.	No	Printed Materials – Alaska Wildlife Refuges, U.S. Fish and Wildlife Service.  Although the community of Mekoryuk, Alaska lies within the Yukon Delta National Wildlife Refuge, legislation recognizes the communities lying within the refuge boundary as being compatible with this Federal designation. This project will occur within the community boundaries of Mekoryuk, Alaska and therefore is not expected to have any adverse effects on the National Wildlife Refuge.

**HEALTH CARE FACILITIES ENVIRONMENTAL INFORMATION AND DOCUMENTATION**

Facility: Large Clinic Construction

Location: Mekoryuk, Alaska

Project Description: AN 03-G76

Category	Determination (Yes or No)	Basis for Determination (Documentation, see last page)
9. Is there a controversy with respect to environmental effects of the project based on reasonable and substantial issues?  REFERENCE: National Environmental Policy Act of 1969/FR Vol. 58, No.3, K.3.	No	It is not known if a controversy exists with regard to archaeological resources.
10. Does the project establish a precedent for future action or represent a decision in principle about future actions with potentially significant environmental effects? (cumulative impact based on current information)  REFERENCE: National Environmental Policy Act of 1969/FR Vol. 58, No.3, K.6.	No	Printed Materials—The health facility construction project in Mekoryuk, Alaska is not anticipated to result in any cumulative impacts that will result in degradation of environmental concerns as outlined in NEPA.
11. Does the project involve the use, transfer or lease of real property which has been used as a storage for hazardous waste and/or petroleum products or their derivatives for more than one year?  REFERENCE: Comprehensive Environmental Response, Compensation and Liability Act of 1980/FR Vol. 58, No.3, K.10.	No	Personal contact -- The project engineer, in consultation with the City of Mekoryuk, Alaska confirms that real property associated with the health facility project in Mekoryuk, Alaska has not been associated with the use, transfer, or lease as storage for hazardous waste for more than one year.

**HEALTH CARE FACILITIES ENVIRONMENTAL INFORMATION AND DOCUMENTATION**

Facility: Large Clinic Construction

Location: Mekoryuk, Alaska

Project Description: AN 03-G76

Category	Determination (Yes or No)	Basis for Determination (Documentation, see last page)
PART II		
12. Will the proposed project construction or renovation require major sedimentation and erosion control measures? (e.g.; construction or expansion of a parking lot)	No	Printed Material- The proposed health facility project will be constructed in an area which does not affect soil erosion or sedimentation.
13. Will the proposed project construction or renovation adversely affect community noise levels?	No	Printed Material – This project will not affect community noise levels because no blasting will occur and heavy equipment use will be limited to the daytime.
14. Will the proposed project construction or renovation adversely affect community air pollution?	No	Printed Material – The proposed health facility project in Mekoryuk, Alaska will not adversely affect air pollution. The project is located in an unclassified area with no identified air pollution problems, and it will have minor to no effect on local air quality.
15. Will the proposed project construction or renovation create a need for additional capacity in educational facilities?	No	Printed materials- The proposed health facility project at Mekoryuk, Alaska will not affect any need for additional capacity in educational facilities.
16. Will the proposed project construction or renovation create a need for additional capacity in health care facilities and for health care services?	No	Printed Materials – The proposed health facility project is not anticipated to create a need for additional capacity in health care facilities and for health care services because it will not affect community population levels.

**HEALTH CARE FACILITIES ENVIRONMENTAL INFORMATION AND DOCUMENTATION**

Facility: Large Clinic Construction  
 Project Description: AN 03-G76

Location: Mekoryuk, Alaska

Category	Determination (Yes or No)	Basis for Determination (Documentation, see last page)
17. Will the proposed project construction or renovation create a need for additional energy supply or generation?	No	Printed materials – Due to improved energy efficiency, the proposed health facility project is expected to use a comparable amount to the one to be replaced.
18. Will the proposed project construction or renovation create a need for additional capacity at solid waste disposal facilities?	No	Printed materials – The proposed health facility project is not anticipated to create a larger solid waste disposal facility.
19. Will the proposed project construction or renovation create a need for additional capacity at wastewater treatment facilities?	No	Printed materials – The proposed health facility project is not anticipated to require an enlarged wastewater treatment facility.
20. Will the proposed project construction or renovation create a need for or require a storm water control plan? (e.g.; parking lots. Contact local or state authorities, or EPA to determine if your facility or project is in a regulated storm water area.)	No	Printed materials – The proposed health facility project will be extremely limited in overall surface area and is not expected to significantly affect storm water control in Mekoryuk, Alaska. Storm drainage will be directed away from the building and parking areas. The project is outside of a regulated storm water area.
21. Will the proposed project construction or renovation create a need for additional drinking water supply?	No	Printed materials – The proposed health facility project will not create a need for additional drinking water supply as the same population will continue to be served as previously.
22. Will the proposed project construction or renovation create a need for additional capacity in transportation systems?	No	Printed materials – The proposed health facility project in Mekoryuk, Alaska will serve the same population in a community lacking a transportation system.

**HEALTH CARE FACILITIES ENVIRONMENTAL INFORMATION AND DOCUMENTATION**

Facility: Large Clinic Construction  
 Project Description: AN 03-G76

Location: Mekoryuk, Alaska

Category	Determination (Yes or No)	Basis for Determination (Documentation, see last page)
23. Are there other considerations about the proposed project construction or renovation that could adversely affect the environment and/or public health and safety?	No	Printed materials – The proposed health facility project in Mekoryuk, Alaska is not anticipated to adversely affect the environment and/or public health and safety. No toxic building materials will be utilized.
PART III		
24. <u>SAFE DRINKING WATER ACT</u> : Will the project impact a sole source aquifer?  REFERENCE: Safe Drinking Water Act of 1974/FR Vol. 58, No.3, K.5.	No	Personal Contact – Letter on file from Michael Crotteau, Alaska Department of Environmental Conservation August 1999.  There are no designated sole source aquifers in Alaska.
25. <u>FLOODPLAINS</u> : Will the project involve construction in a floodplain (except for actions excluded as a class) or impact floodplain development?  REFERENCE: Executive Order 11988 and related Acts and Executive Orders/FR Vol.58, No.3, K.5., K.9.	No	Although Mekoryuk, Alaska lies in a floodplain, and health facility construction is in a floodplain, it will be conducted in accordance with class action requirements (IHS Environmental Review Manual 2.2.3:18), and work will not adversely affect Floodplain development. There are no flood plain maps available for the community, and the community does not participate in the National Flood Insurance Program.
26. <u>WETLANDS/WATER RESOURCES</u> : Will the project adversely affect wetlands/water resources or will there be construction in wetlands, except in conformance with a Corps of Engineers Section 404 Permit?  REFERENCE: Executive Order 11990 and related Acts and Executive Orders/FR Vol. 58, No.3, K.5.	No	Printed materials – All construction will be done upon consultation with the US Army Corps of Engineers (COE) and in conformance with any requisite COE permit.

**HEALTH CARE FACILITIES ENVIRONMENTAL INFORMATION AND DOCUMENTATION**

Facility: Large Clinic Construction  
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Location: Mekoryuk, Alaska

Category	Determination (Yes or No)	Basis for Determination (Documentation, see last page)
<p>27. <u>Coastal Zone Management</u>: Will the proposed project construction or renovation directly affect a Coastal Zone in a manner inconsistent with the State Coastal Zone Management Plan? (Each coastal state should have a state office to manage its coastal zone development and use. All federal projects in the coastal zone must comply with the management plan.)</p>	<p>No</p>	<p>A Coastal Zone Questionnaire will be submitted by YKHC, Alaska.</p>
<p>28. <u>WILD AND SCENIC RIVERS ACT</u>: Is the project a "Water Resources Project" which will impact a wild, scenic or recreational river area and create conditions inconsistent with the character of the river?</p> <p>REFERENCE: Wild and Scenic Rivers Act of 1968 and related Executive Actions/FR Vol. 58, No.3, K.5.</p>	<p>No</p>	<p>Printed Materials – <i>Wild and Scenic Rivers (Alaska) List</i>, National Wild and Scenic Rivers System, National Parks Service.</p> <p>The community of Mekoryuk, Alaska is not located on a Wild or Scenic River.</p>
<p>29. <u>FARM LAND PROTECTION ACT</u>: Will the project convert significant agricultural lands to non-agricultural uses?</p> <p>REFERENCE: Farmland Protection Policy Act of 1981 and related Acts and Executive Orders/FR Vol. 58, No.3, K.5.</p>	<p>No</p>	<p>Personal Contact – Letter on file from Steve Tickett, Alaska Department of Natural Resources, July 1999.</p> <p>The community of Mekoryuk, Alaska is not located within an identified significant agricultural area.</p>

**HEALTH CARE FACILITIES ENVIRONMENTAL INFORMATION AND DOCUMENTATION**

Facility: Large Clinic Construction Location: Mekoryuk, Alaska  
 Project Description: AN 03-G76

Category	Determination (Yes or No)	Basis for Determination (Documentation, see last page)
<p>30. <u>WILDERNESS ACT</u>: Will the project adversely impact a wilderness area?                       REFERENCE: Wilderness Act of 1964/FR Vol. 58, No.3, K.5.</p>	<p>No</p>	<p>Printed Materials – Great Outdoor Recreation Pages, Alaska Wilderness Area List.                       The community of Mekoryuk, Alaska is not located in a designated wilderness area.</p>
<p>31. <u>ENDANGERED SPECIES ACT</u>: Is the project likely to adversely affect a species listed on the Federal List of Endangered or Threatened Species or the specific critical habitat?                       REFERENCE: Endangered Species Act of 1973, as amended/FR Vol. 58, No.3, K.8.</p>	<p>No</p>	<p>Printed Materials – <i>Endangered, threatened and candidate species in Alaska</i>, U.S. Fish and Wildlife Service, December 2000.                       Although the community of Mekoryuk will be in the vicinity of critical habitat for Steller’s eider is endangered and/or threatened, all construction will take place within established community boundaries of Mekoryuk, Alaska, and, therefore, work is not anticipated to adversely affect the noted threatened or endangered species.</p>

I certify that to the best of my knowledge and ability the information presented herein is true and correct.



Signature, Clinic Construction Project Manager

9/9/03

Date



Signature, ANTHC Environmental Review Officer

9/16/03

Date



